

## Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 INRE-00 USIE-00 SSO-00 NSCE-00

OIC-02 SS-15 NSC-05 CIAE-00 PM-03 INR-07 L-02 ACDA-05

NSAE-00 PA-01 PRS-01 SP-02 TRSE-00 SAJ-01 EB-07 OES-03

FEA-01 NEA-09 AF-06 H-02 /095 W

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FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 1307

SECDEF WASHDC IMMEDIATE

INFO ALL NATI CAPITALS PRIORITY 5245

USMISSION GENEVA PRIORITY

AMEMBASSY MADRID

AMEMBASSY MOSCOW

USNMR SHAPE

USDOCOSOUTH

USLOSACLANT

USCINCEUR

C O N F I D E N T I A L USNATO 2153

E.O. 11652: GDS

TAGS: PFOR, NATO, NAC, OCON

SUBJECT: NATO SUMMIT: SCENARIO AGENDA AND COMMUNIQUE

REF: USNATO 2124

GENEVA FOR CSCE DEL

BEGIN SUMMARY: SPC MET AFTERNOON OF APRIL 18 TO DISCUSS SCENARIO  
AGENDA,

COMMUNIQUE AND OTHER CONSIDERATIONS OF SPRING NATO SUMMIT. WHILE  
OSTENSIBLE PURPOSE OF MEETING WAS TO DRAW UP LIST OF OPTIONS  
THAT ALLIES MIGHT REFER TO THEIR CAPITALS FOR DECISION, IT IS  
CLEAR THAT ALLIES' --ESPCEICALLY EUROPEAN ALLIES'--THINKING ON  
FORMAT IS DEVELOPING RAPIDLY. IN ORDER TO HAVE MAXIMUM EFFEDT ON  
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THESE IMPORTANT QUESTIONS UNDER CONSIDERATION, EARLY WASINGTON  
GUIDANCE IS DEEDED. ACTION REQUESTED: GUIDANCE IN TIME FOR APRIL  
25 PERMREPS' LUNCH. END SUMMARY

1. SPC MET AFTERNOON OF APRIL 18 TO CONSIDER SCENARIO, AGENDA,

COMMUNIQUE, AND OTHER FORMAT QUESTIONS CONCERNING SCHEDULED MAY 29-30 NAC MINISTERIAL MEETING WHICH HAS BEEN RAISED TO HEADS OF STATES OR GOVERNMENTS LEVEL. ASYG KASTL CHAIRED, AND EXCHANGE OF VIEWS WAS SUPPOSED TO BE ON A PERSONAL BASIS ONLY. KASTL ASKED COMMITTEE TO ADDRESS THREE QUESTIONS: SCENARIO, AGENDA AND COMMUNIQUE.

2. CONCERNING SCENARIO, HE SAID THAT ON BASIS OF DISCUSSIONS WITH SEVERAL DELEGATIONS AND PARTICULARLY WITH DE STAERCKE, WHO HAD PROVIDED NATO/IS WITH POINTS OF VIEW OF BELGIAN HOST, IB SAW TWO SCENARIO OPTIONS EMERGING:

PLAN A FORESAW HEADS OF STATE ARRIVING IN RUSSELS APPROXIMATELY NOON ON MAY 29, MEETING IN BILATERAL CONFIGURATIONS WHAT AFTERNOON, WITH THE FIRST ALLIANCE CEREMONY BEING A DINNER HOSTED BY KING OF BELGIANS THAT EVENING. SUMMIT MEETING WOULD BEGIN MORNING OF MAY 30 WITH 15 MINUTES FOR PHOTOGRAPHERS, 15 MINUTES FOR LUNS' OPENING STATEMENT, FOLLOWED IMMEDIATELY BY RESTRICTED SESSION. DELEGATIONS WOULD BREAK FOR COLD BUFFET LUNCH AT NATO HEADQUARTERS AT TIME OF THEIR CHOICE, THEN RETURN TO EITHER RESTRICTED OR PLENARY SESSION IN AFTERNOON, WITH CONSIDERATION OF COMMUNIQUE AND ANY OTHER BUSINESS FOLLOWING.

PLAN B FORESAW ESSENTIALLY THE SAME ORDER OF EVENTS AS FOR MAY 30 ABOVE, EXCEPT THEY WOULD BEGIN ON AFTERNOON OF 29TH AND CONTINUE THROUGH MORNING ONLY OF 30TH.

3. U.S. REP (PEREZ) SUGGESTED A THIRD OPTION WHICH COMMITTEE

DUBBED PLAN C. THIS OPTION FORESAW THE ENTIRE SCENARIO BEGINNING THE MORNING OF THE 29TH AND CONTINUING THROUGH AT LEAST THE MORNING OF THE 30TH, FOLLOWING THE ONE-AND-A-HALF DAY FORMAT MORE TYPICAL OF NATO MINISTERIALS.

4. DUTCH REP (BUWALDA) THOUGHT PLAN A MIGHT BE MODIFIED TO HOLD FORMAL OPENING CEREMONIES EARLY EVENING OF 29TH PRIOR TO KING'S CONFIDENTIAL

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DINNER, THUS LEAVING FULL DAY OF 30TH FOR SUBSTANCE. FRENCH REP (DE LA FERRIERE) SUPPORTED THIS IDEA. U.K. REP (LOGAN) OPPOSED PLAN C AND INDICATED THAT IT WAS UNLIKELY HIS AUTHORITIES COULD ARRIVE IN TIME FOR WORK ON THE MORNING OF THE 29TH. CANADIAN, NORWEGIAN, PORTUGUESE, TURKISH, AND ITALIAN REPS (ROY, CAARDER, DE BARROS, GUR, AND SPINELLI) SPOKE IN FAVOR OF PLAN A. FRG AND LUXEMBOURG REPS (BOSS AND HOSTERT) LIKED PLAN C.

5. CONCERNING AGENDA, A VARIETY OF OPINIONS WAS EXPRESSED BUT THERE SEEMED TO BE WIDE AGREEMENT THAT A) THERE SHOULD BE NO GENERAL AND FORMAL AGENDA, BUT RATHER AN "IN HOUSE" WORKING DOCUMENT THAT WOULD GUIDE THE CHAIRMAN AND ELIMINATE POSSIBILITY OF "SURPRISE" SUBJECTS BEING RAISED; AND B) THIS AGENDA MIGHT

INCLUDE THE FOLLOWING ITEMS:

1. STATE OF ALLIANCE, (INCLUDING IMPACT OF ENERGY AND ECONOMIC ISSUES):

II. PROSPECTS FOR EAST-WEST RELATIONS;

III. MIDDLE-EAST AND MEDITERRANEAN;

IV. ANY OTHER BUSINESS.

6. ITALIAN REP SAID THAT BEFORE ANY DECISION CAN BE MADE CONCERNING AGENDA, ALLIES NEED TO KNOW THE MAIN ITEMS THE U.S. PRESIDENT WISHES TO RAISE. PORTUGUESE REP ECHOED THIS SENTIMENT. SEVERAL OTHER EMPHASIZED THE IMPORTANCE FOR THEIR AUTHORITIES THAT THERE BE NO SURPRISES. QUESTION OF WHETHER OR NOT THERE WAS A FORMAL AGENDA WOULD BE LESS IMPORTANT. SEVERAL, INCLUDING THE UK, FRG, AND THE CHAIRMAN, WERE CONFIDENT THAT ONCE CHIEFS OF STATE/HEADS OF GOVERNMENT BEGAN RESTRICTED CONVERSTATIONS THEY WOULD WISH TO CONTINUE THAT FORMAT AND NOT REVERT TO PLENARY SESSIONS. THUS QUESTION OF AGENDA WAS OF LESS IMPORTANCE.

7. IN INTRODUCING CONSIDERATION OF THE SUMMIT COMMUNIQUE, KASTL SAID THERE WAS WIDE CONSENSUS IN FAVOR OF A SHORT COMMUNIQUE AND THAT WHILE IS WAS PREPARED TO TRY ITS HAD AT A FIRST DRAFT, IT FELT NEED FOR FURTHER DIRECTION FROM GOVERNMENTS CONCERNING PURPOSES AND OBJECTIVES OF THE SUMMIT. SEVERAL REPS DISCUSSED THE PROBLEM OF RELATIONSHIP OF THIS COMMUNIQUE AND THE OTTAWA DECLARATION. MANY EXPRESSED DOUBTS THAT CAREFULLY NEGOTIATED OTTAWA DECLARATION WAS SUSCEPTIBLE TO COMPRESSION OR PARAPHRASE.

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8. CHIARMAN AND A NUMBER OF ALLIES THOUGHT BILATERAL MEETINGS SHOULD PRECEDE ALLIANCE CEREMONIES AND SUMMIT RATHER THAN FOLLOW THEM; AND THAT COSMETICALLY IT WOULD BE INAPPROPRIATE FOR OPENING CEREMONIES TO TAKE PLACE FOLLOWED BY A PERIOD OF TIME SET ASIDE FOR BILATERALS BEFORE RESUMING ALLIANCE BUSINESS. KASTL RAISED CONSIDERATION OF FRIDAY AFTERNOON EUROPEAN PRESS DEADLINES IF NEWS OF COMMUNIQUE IS TO MAKE SATURDAY NEWSPAPERS.

9. COMMENT:

A. ALLIES HAVE DISCARDED ANY THOUGHT OF SEPARATE MINISTERIAL AND SUMMIT MEETINGS OCCURRING ON SUCCESSIVE DAYS.

B. WHEREAS NAC COMMISSIONED SPC TO MEET FOR PURPOSE OF DRAWING UP LIST OF OPTIONS ON THE SUMMIT SCENARIO, AGENDA, COMMUNIQUE AND OTHER FORMAT CONSIDERATIONS, ALLIES--ESPECIALLY THE EUROPEANS--OBVIOUSLY DID A LOT OF TELEPHONING AND CORRIDOR CONSULTING BETWEEN THE NAC AND SPC MEETINGS. WHEREAS OPINIONS EXPRESSED WERE ALL SUPPOSEDLY ON PERSONAL BASIS, MANY REPS HAD CLEAR INDICATIONS OF WHICH WAY THEIR AUTHORITIES ARE LEANING. HOWEVER, THESE MAY REFLECT ONLY FOREIGN OFFICE PREFERENCES, AS IT WOULD BE UNLIKELY TOP POLITICAL DECISIONS WERE ACHIEVED SO RAPIDLY.

C. NEVERTHELESSN ALLIES' PREFERENCES ARE RAPIDLY TAKING FORM.  
IN ORDER TO HAVE MAXIMUM EFFECT ON THESE IMPORTANT FORMAT QUESTIONS  
WASHINGTON PREFERENCES SHOULD BE INJECTED INTO THE EQUATION AS  
EARLY AS POSSIBLE.

D. SURPRISINGLY, AND REFLECTING SUCCESSFUL DECEMBER NAC  
MINISTERIAL RESTRICTED CONSULTATIONS, ALLIES SSSUME SUMMIT WILL  
MEET IN RESTRICTED SESSIONS, AND PERHAPS ENTIRELY IN RESTRICTED  
SESSIONS. FOR THE MOST PART, THEY ARE THINKING IN TERMS OF SIX  
OR SEVEN REPRESENTATIVES FROM EACH DELEGATION, I.E.,CHIEF OF  
STATE:HEAD OF GOVERNMENT, FOREIGN MINISTER, PERMREP, AND THREE  
OR FOUR OTHERS. THEY ARE AWARE, HOWEVER, THAT THERE MAY BE  
PRESSURE TO REDUCE THIS NUMBER.  
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